

Charlotte City Council
Transportation, Planning & Development Committee

### **Mobility Update**

August 13, 2024

### **Advancing Council's Mobility Priorities**

# Core Principles

### Safeguard:

- 1) Charlotte & City Council's Interests
- 2) CATS employees
- 3) Public Transit customers (90% of them live in Charlotte)

### The Pieces Are Coming Together:

### **Charlotte Moves** (2021)

- A Transit AND Roads Plan
- Directed develop a funding, financing and legislative strategy to move forward a one cent sales tax

**Charlotte 2040 Plan** (2021)

**Strategic Mobility Plan** (2022)

**Red Line Negotiations** (2023)

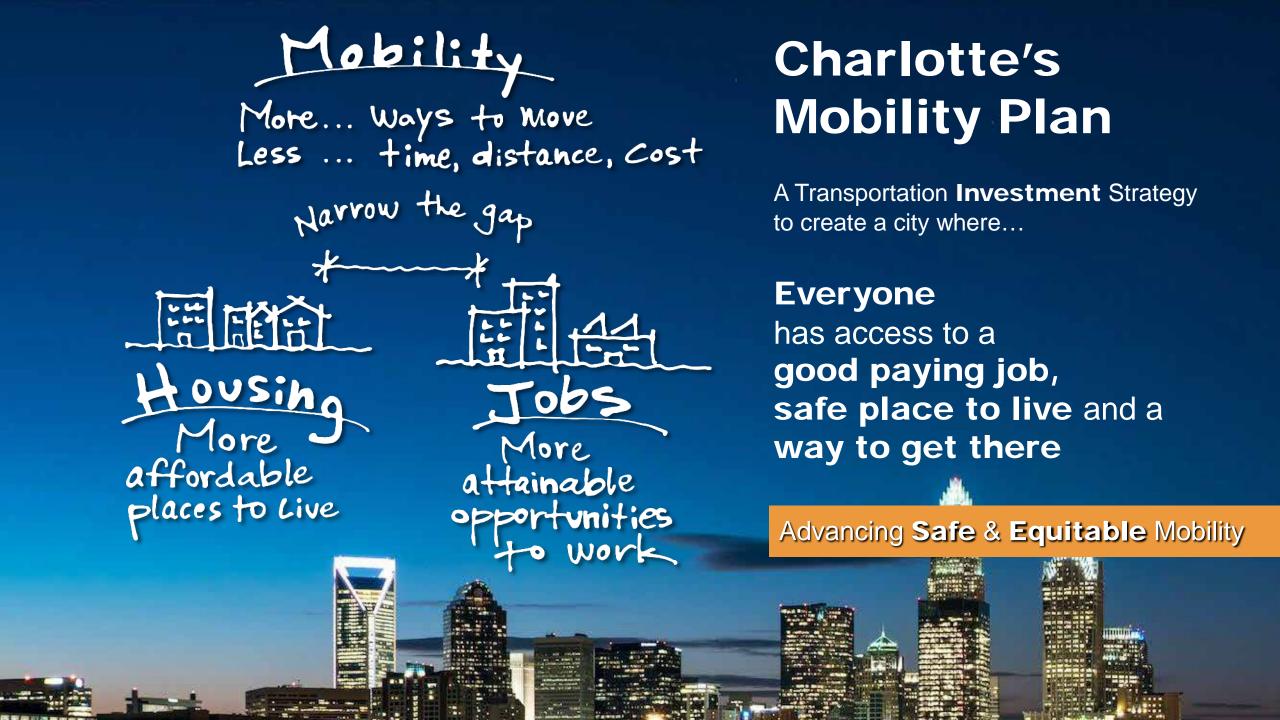
### **Annual Council Strategy**

**Meeting:** (2024)

Reaffirmed Council Priorities:

- Mobility
- Housing
- Jobs

Establishing the Council Working Group on Transportation (February)



### Today's Committee Agenda

1. Update on Red Line

2. Review Sales Tax Legislation

## Proposed Council Action on Sept 3:

1. Authorize the purchase of the Red Line Property

2. Adopt a resolution of support for Sales Tax Legislation

### Schedule

### July/August

Council Small Group briefings

### **August**

### Today

- August 13 Transportation, Planning & Design Committee
- August 19 Council Closed Session Briefing (Red Line Purchase)
- August 26 Council Action Review presentation

### September

### **Council Actions**

- September 3 Council Meeting
  - Authorize purchase of Red Line property
  - Adopt resolution supporting sales tax legislation
- September 9 Close/purchase Red Line

### **November**

General Assembly considers legislation to authorize sales tax

### RED LINE:

A 20+ YEAR PURSUIT

A 20+ Year Pursuit

#### The Red Line



### 2030 Transit System Plan



High-Capacity Transit Corridors:

Red Line
Gold Line
Silver Line
Blue Line

#### **Fundamental to Our Transit Plan:**

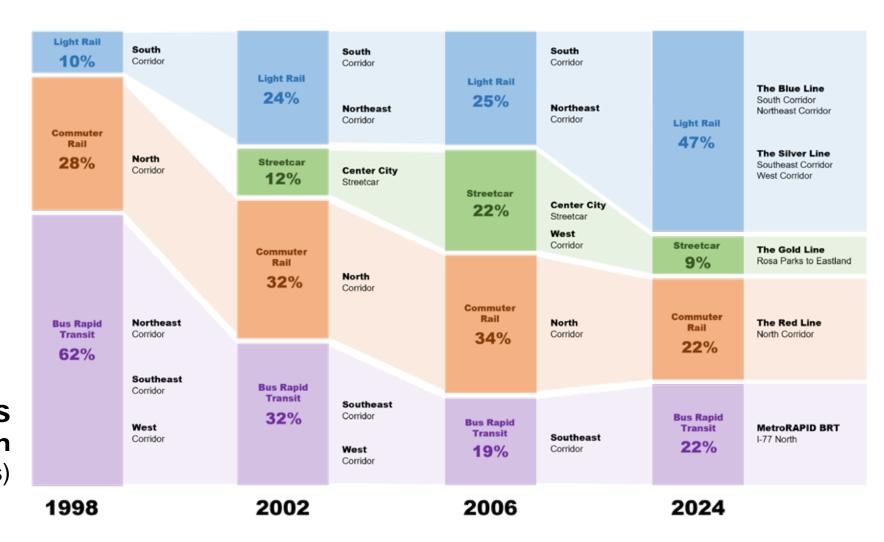
- Since 2002 the MTC's adopted transit plans have recommended the Red Line commuter rail from Uptown Charlotte to the towns of Huntersville, Cornelius, Davidson, and Mooresville
- The Red Line was anticipated to be funded through the 1998 transit tax

#### **Critical to the Sales Tax:**

 Northern Mecklenburg County towns said there must be a solution to deliver the Red Line to get their support for a sales tax

A 20+ Year Pursuit

The Red Line has always been part of the Plan



Evolution of the CATS
Transit System Plan
(Total corridor miles)

A 20+ Year Pursuit

# Access to the corridor has always been the obstacle

#### The Time is Now:

- Norfolk Southern (NS) has not been willing to share the corridor with passenger rail operation for more than two decades
- In 2013 NS adopted a nationwide policy they would not share tracks with passenger rail
- With access to the corridor unattainable the MTC used available funding for the Blue Line Extension

### What Changed?

- Since 2021 Charlotte has maintained a dialog with NS
- In 2023 the City and NS began negotiations for the purchase of the O Line
- This is an opportunity that has been unachievable for over 20 years

A 20+ Year Pursuit



### It's Important to Charlotte

- 11.5 miles of the corridor falls within Charlotte city limits
- 4 transit stations with equitable TOD opportunity
- Connects Uptown's regional employment base and cultural destinations to the regional growth north of Charlotte along the I-77 corridor
- Links into Charlotte Gateway Station
   which will be a critical multi-modal and
   economic hub for the city, region, state
   and the rapidly growing economy of the
   Southeast and East Coast

### The Red Line: Draft Legislation

A 20+ Year Pursuit

#### The Red Line



### The Red Line

#### **Project Definition**

- Terminating in Davidson only with their approval.
- Extending outside Mecklenburg County only with approval from applicable local governments (Iredell County and the Town of Mooresville).

#### **City of Charlotte Reimbursement**

 The Authority shall reimburse Charlotte for purchase, limited to the cost to acquire and indebtedness (debt service/financing).

#### **Project Prioritization & Design**

- 50% of the Red Line shall be complete before the completion of any other rail project.
- The Authority shall solicit input from the Towns of Cornelius,
   Davidson and Huntersville on all aspects of the design.

### The Red Line: Norfolk Southern Negotiations

A 20+ Year Pursuit

### 2 Properties 2 Transactions

### 1. O-Line (rail corridor)

- Funding: City General Credit
- Plan of Finance is modeled as a short-term note and/or variable rate financing
- Steady State Affordability is maintained in the short term (5 years)

### 2. Uptown Property

- Funding: City General Credit
- Plan of finance is modeled as a short-term note and/or variable rate financing
- Utilizes CIP funds already ear-marked for Charlotte Gateway Station (CGS)
- Adjacent to CGS
- Necessary to align O-Line with CGS

### The Red Line: Norfolk Southern Negotiations

A 20+ Year Pursuit

# The Goal of This Transaction is Corridor Preservation

FTA recognized activity

City has done this before in advance of project funding (Blue Line)

### **Corridor Preservation:**

 City is negotiating a purchase of the O Line corridor in Mecklenburg County with an option for extending into Mooresville/Iredell County with their approval

### **City Protections**

- Red Line reimbursement language is in the draft legislation
- If project does not advance, NS has requested ability to counter any offer the City would receive

### The Red Line: Norfolk Southern Negotiations

A 20+ Year Pursuit

## Red Line Closing Schedule

### August 19th

Council Closed Session

### August 26th

Council Action Review

### September 3rd

Council consideration to approve purchase

### September 9th

- Close by September 9<sup>th</sup>
- Closing by this date is a requirement of Norfolk Southern

### DRAFT LEGISLATION:

OPPORTUNITY FOR A
GENERATIONAL INVESTMENT
IN OUR COMMUNITY

### Draft Legislation

Asking NCGA to **authorize** Mecklenburg County to hold a **referendum** to:

Allow county voters to decide on a 1% sales tax for transit and transportation

### A Choice for Voters

Referendum: (for/against)

"One percent (1%) local sales and use taxes, in addition to the current local sales and use taxes, to be used only for roadway systems and public transportation systems."

### **Draft Legislation:** Key Components

Opportunity for a generational investment in our community

### Draft Legislation

**Key Components** 

### The Red Line

 Establishes project definition, City reimbursement, and prioritization.

### **Transportation Revenue**

- Road (40%) revenue distributed directly to Towns and City.
- Transit revenue split between Rail (40% limit)
  and Bus (20% minimum), unused rail funding
  can be used for bus.

### **New Authority**

 One governing board that combines the dual roles of the MTC and the City of Charlotte.

### **Draft Legislation:** Transportation Revenue

Opportunity for a generational investment in our community

Asking NCGA to **authorize** Mecklenburg County to hold a **referendum** to:

Allow county voters to decide on a 1% sales tax for transit and transportation

\$19.4B

Over 30 Years

Sales Tax
1-cent
Mecklenburg County

First year (estimated to grow by 4.2%)

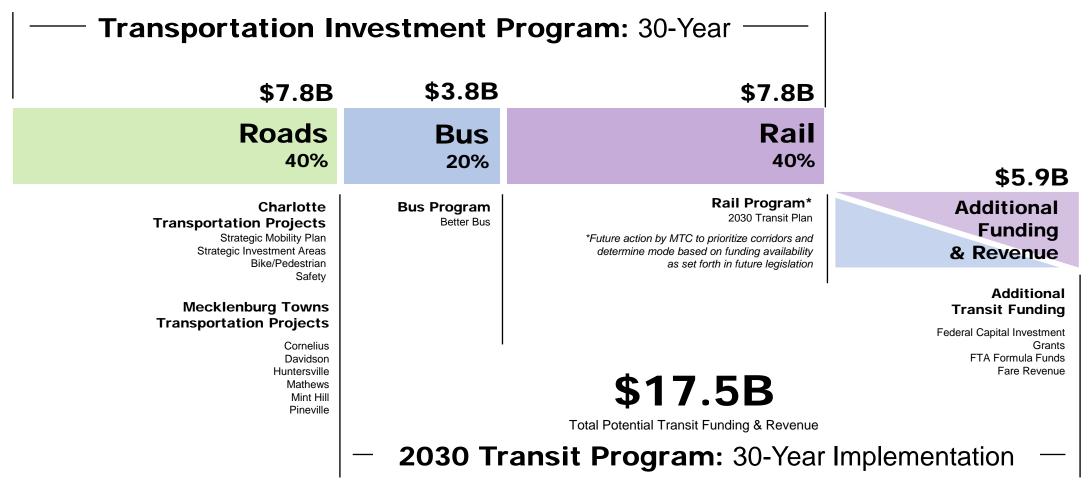
\$345M Year 1

30% of revenue comes from people outside of the county

### **Draft Legislation:** Transportation Revenue

Opportunity for a generational investment in our community

\$19.4B One Cent - Mecklenburg County Sales Tax 30-year Revenue (based on current tax revenue projections)

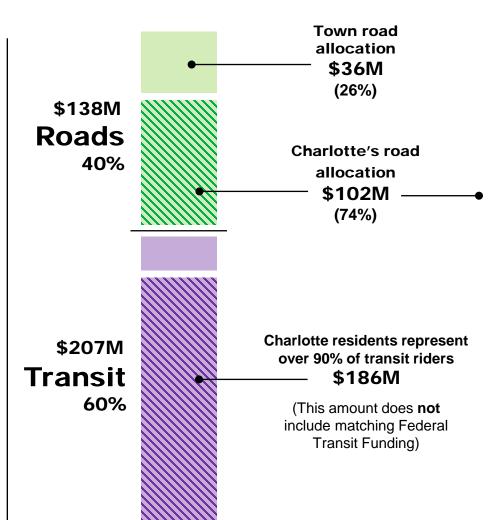


Charlotte City Council: Mobility Update

### What does this mean for Charlotte:

Opportunity for a generational investment in our community





#### **Town Distributions**

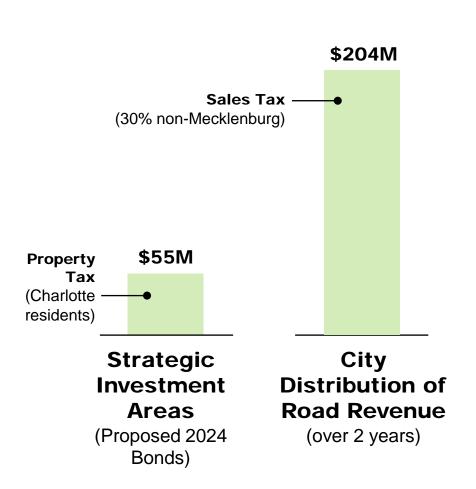
calculated through a combination of proportional share of local road miles, population, and relative transit service

### Strategic Investment Areas Orphan Roads In Charlotte's ETJ

Advancing Capital Programs (Vision Zero, Congestion Mitigation, Sidewalks, Bike)

### What does this mean for Charlotte:

Opportunity for a generational investment in our community



### Opportunity for Road Funding is Unprecedented

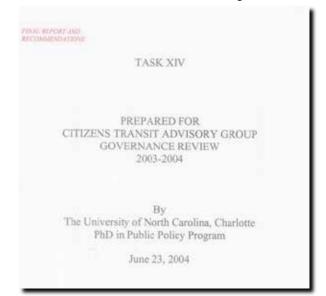


### **Draft Legislation:** New Authority

### An Authority is not a new concept:

- Governance Review Study (prepared by UNCC - 2004)
- CONNECT Beyond: Advancing the Plan
- CATS Management Roadmap
   (Prepared by Management Partners 2022)

#### **Governance Review Study: UNCC**

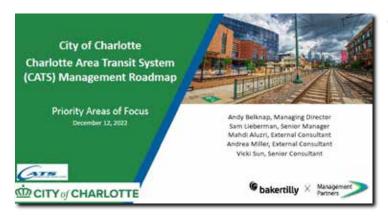


### CONNECT Beyond : Advancing the Plan



### And we are in a new place:

- Growing system (1998 Today)
- Potential for significant new funding
- Clarity of roles necessary



**CATS Management** Roadmap

### **Draft Legislation:** New Authority

### **Charlotte Area Transit System (CATS)**

### City Council

**Financial Board** 

City Department

- FTA Designee
- Budget Approval
- Operations
- Maintenance
- Fare Collection
- Customer Service
- Environmental Impact
- Employee Polices, Retirement

**Policy Board** 

#### MTC

Metropolitan Transit Commission

- Policy
- Budget Approval
- Planning & Development

Not proportionally representative:

- 1 jurisdiction
- 1 vote

**CEO** 

**Organization** 

### **Proposed New Authority**

**One Governing Board** 

### **Board**

#### **All Activities:**

- FTA Designee
- Budget Approval
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**CEO** 

**Organization** 

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**CEO** 

**Organization** 

### **12 City** Appointments (3 representing business interests)

**12 County** Appointments (6 representing the towns)

**2 State Legislator** Appointments

**1 Governor** Appointment

#### **Board Representation:**

27 members

### **Board**

- Clarity with one Board administering revenue (existing .5 cent + new .6 cent = 1.1 Cent) to implement 2030 Transit Plan
- Regional expansion upon Board approval and contributing funds
- Comparable nationally with authorities around the country
- More equitable than what exists today

### Creation

 Draft legislation defines the transition and creation of the new Authority including the transfer of City and CATS assets to the new authority (protecting City bond rating).

### **City Protection**

- Authority ultimately assumes all financial responsibility, liability and risk
- Draft legislation protects CATS staff (Charlotte employees) ensuring pension benefits carry over to new Authority
- Supermajority vote required for expansion and amendment of articles of incorporation and bylaws

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