A regular meeting of the City Council of the City of Charlotte, North Carolina, was held in the Council Chamber, City Hall, on Monday, April 21, 1969, with Mayor Stan R. Brookshire presiding, and Councilmen Fred D. Alexander, Sandy R. Jordan, Milton Short, Gibson L. Smith, James B. Stegall, Jerry Tuttle and Janies B. Whittington present.

ABSENT: None.

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INVOCATION.

The invocation was given by Councilman Sandy R. Jordan.

MINUTES APPROVED.

Upon motion of Councilman Jordan, seconded by Councilman Short, and unanimously carried, the minutes of the last Council Meeting, on April 14, 1969, were approved as submitted.

HEARING ON RESOLUTION STATING THE OFFICIAL POLICY OF THE CITY OF CHARLOTTE REGARDING EMPLOYEE-EMPLOYER RELATIONS.

The scheduled hearing was held on the Resolution Stating the official policy of the City of Charlotte regarding the employee-employer relations, which reads as follows:

"WHEREAS, the Citizens of Charlotte are vitally concerned that the City employees be accorded fair and equitable treatment, and that relationships between City employees and management be harmonious and productive.

WHEREAS, the City Council of the City of Charlotte finds that in the public interest, it is desirable to provide for the strengthening of employee-employer relations in City government through systematic methods of communication.

NOW, THEREFORE, BE IT RESOLVED by the City Council of the City of Charlotte that the following is an approved policy concerning employee-employer relations within the City of Charlotte:

I. SALARIES, WAGES, AND EMPLOYEE BENEFITS

It is recognized that salaries, wages and employee benefits affect the budget and are affected by the budget, and that the budget is of concern to all citizens. It is therefore deemed appropriate that employees, individually and as a group, together with employee organizations, citizens and citizen groups be given an opportunity at the appropriate time to present their suggestions concerning salaries, wages and employee benefits.

The following timetable is established for considering such suggestions:

(a) Employees, employee groups and organizations, citizens and citizen groups, who desire to make requests and suggestions concerning salaries, wages and employee benefits shall submit their requests and suggestions in writing to the City Council prior to February 1st each year.
(b) The City Manager shall analyze and consider such requests and suggestions in the preparation of the recommended salary and wage schedules to be included in the preliminary budget. The City Manager shall then submit the recommended salary and wage schedules to the City Council on or about June 15th of each year.

(c) Within ten days after the receipt of the preliminary budget and recommended salary and wage schedules and after the City Manager has completed his presentation on program needs for the City as a whole the City Council shall schedule hearings on the proposals and will consider statements from interested citizens or groups. The Council reserves the right to establish time limits for each speaker based upon the number of people desiring to be heard.

(d) After giving due consideration to all requests, the City Council will make its final decisions and adopt an appropriation and tax levy ordinance as provided by law.

Requests for consideration of salaries, wages and wage related benefits must be submitted within the time limit set forth above.

II. CONDITIONS OF WORK

Productive and harmonious relationships between City employees and management and between City employee groups and management can best be achieved with respect to working conditions if relationships and policies are clearly set forth. The following shall be considered the official policy of the City of Charlotte relating to conditions of work.

(a) The City of Charlotte in accordance with North Carolina State Law does not accept any employee organization as the sole spokesman for any category of employees.

(b) Employees, employee groups, citizens and citizen groups will be accorded the right to present suggestions and make statements on any issue relating to conditions of work.

(c) Strikes and work stoppages by City employees will not be permitted. Infractions of work rules including unauthorized absences from work shall be cause for disciplinary action.

III. GRIEVANCE PROCEDURES

The City of Charlotte recognizes the need of a comprehensive grievance procedure so as to provide a method of processing and resolving grievances. The present grievance procedure will be revised and all employees will be given a copy of the revised procedure, and will be instructed in its use.

IV. DESIGNATION OF CITY MANAGER AS SPOKESMAN

The City Manager is hereby designated as the spokesman for the City of Charlotte in matters concerning employee relations under ordinary conditions. The City Manager, or his designee, is hereby empowered to meet and confer with employees. The final determination of employee policy rests with the Mayor and City Council.
Mayor Brookshire stated the recommendations on the Employer-Employee Relations as developed by Mr. R. A. Earle, Personnel Director, and Mr. W. J. Veeder, City Manager, are fair in every respect and equitable to both those who work for the City and the taxpayers who pay the bills; that it is a feasible workable plan. He stated the policy is only under consideration at the moment and City Council today will hear what anyone has to say on the subject and will reserve the right to make up its mind based on its own judgment at a later date.

Mr. Ed Dowd, Executive Vice-President of Central-Piedmont Industries, stated he is present today representing 221 area employers and to speak in opposition to the proposed resolution.

He stated this resolution appears to abort the letter and spirit of the law now in North Carolina that prevents any governmental entity from recognizing or bargaining with a union. The language is fuzzy and does not come right out and say exactly what it seems to mean; upon examination it looks as though this resolution is going to change present standards and allow groups to come before Council, particularly in the area of complaints, conditions of work and wages; that the wage restrictions are rather stringent and there would be public hearings. He stated since the City already has a complaint procedure and since it is suggested that it be changed, if you were to relate this request for a change with the wording of the rest of the resolution, it would appear that the change might be in the direction of allowing groups to enter into the grievance procedure. That the City’s present grievance procedure is similar to the one found in most industries in the community — that is a chain of command initiated by the individual with his first line supervisor.

Mr. Dowd stated for some weeks they have looked over the wages and the fringe benefits provided by the City of Charlotte, and they feel it is a very fine package and cannot be compared in Charlotte industry, particularly when compared with relative skill levels. He stated all the personnel directors feel the City of Charlotte is providing a very professional approach to employer relations at this time. The City provides job evaluation, job classification, a complaint procedure, wages that are above the going rate for commensurate skilled levels, and a fringe package that contains certain items that are unheard of in the Charlotte area in business and industry.

He stated the City has been doing a good job, a very professional job in trying to meet the needs of the employees in the City of Charlotte.

Mr. Dowd stated they would recommend no change and no recognition and bargaining with any type of group that will represent employees; there may be areas for improvement perhaps in communication but there is nothing wrong with the fringe package, nothing wrong with the wage package.

He stated they sent out a questionnaire to all their member companies, and within four days received 127 replies.

He stated it is clear, almost all the way through on fringes, there is no comparison in some area between Charlotte industry, and gave the following comparisons:

Holidays: The City provides nine paid holidays. Industries — 22.4% provides 5 paid holidays; 29.2% provides 6 paid holidays; 22.4% provides 7 paid holidays, and only 4 companies out of the 127 matched what the City is doing.
Vacations: Industry has a much broader policy as it goes up as high as six weeks; they have vacation policies for four weeks, and many have policies for three weeks after seven, ten or twelve years. The City provides two weeks after one year. Industry has 28 companies giving two weeks after one year.

Injury Leave with pay: The City has a fantastic injury leave program; 250 days per year where the City makes up the difference between the employee's normal salary and what workman's compensation pays them; out of the 127 industries, one had a program like that; 72 companies had no program, 53 did but none were able to meet the city.

Longevity pay: This is almost unheard of in this part of the country; out of the 127 they found three to provide longevity pay.

Wages: Sanitation Department wage structure is from $2.10 to $2.40 an hour. Almost all the companies reported from $1.60 to $1.80 - this is laborer, janitor, machine cleaner, stockmen, grinders, shipping and receiving, and warehousemen. There are only seven companies that run from $2.10 to $2.50. Most of the companies cluster around $2.00 per hour as maximum; Twelve reported $2.25. When it gets up to $2.40 and above, there are 12 companies out of the 127.

Hospitalization: The City Council recently improved the hospitalization package of the city employees, upping the daily rate for hospital care. Most companies have hospitalization plans, and even in this particular situation, the City does not fall short.

Death in family: The City provides five days with pay. In industry the largest group centers around three days - 34 companies reported 3 days, 21 reported two days, only two companies reported anything as good or better than the City, 11 companies reported individual consideration.

Sick Leave: The City provides 12 days that can be accumulated. Under most plans leave cannot be accumulated and you must take them in the year. The City allows sick leave to be taken because of the illness of a member of the employee's immediate household that requires the employee's personal care and attention. In industry they did not find this at all - 92 companies did not have a plan of any kind; 35 have a plan and the largest single grouping was five days of sick leave. Very few allowed accumulation.

Retirement: Among private employers almost all provide the total retirement package - 100 percent cost is provided by the employer.

Mr. Dowd stated after looking this over it appears that City Council has been doing a good job; they have not been exploiting these workers; they have quietly, been trying to keep up with the needs of the employees. He stated they think there is no need to bring in representation from the outside.

Mr. W. J. Martin, President of Local 660 International Association of Firefighters and a member of the Firefighters Association, stated this organization represents 405 firemen out of a possible 430 eligible firemen who chose to join the Local 660. He stated he, along with their attorneys, are here to speak against the proposed council resolution. They ask the Council to adopt the resolution they have submitted, or to appoint a committee, composed of city and labor representatives to work out an effective procedure. That Local 660 is an outgrowth of the firefighters assembly which brought about the federal suit against the City. Mr. Martin stated bad morale resulted from ineffective personnel procedures and led to the formation of the Union. Morale is much better as a result of their victory in court. He stated the men he represents are not satisfied with this proposal for the future. If
adopted, they feel it will nullify everything they won in Court. What they seek as an organization is the right to engage in meaningful discussions with appropriate city officials concerning matters which directly affect them as city employees, concerning wages, hours, working conditions and all other terms and conditions of employment; they seek to represent their members; they also seek to represent any firefighter who seeks their assistance in presenting a grievance concerning working conditions; they believe what they ask for will greatly improve the relationship between the city and the firemen, and will elevate firemen to first class citizens, and will provide a system for creating and obtaining a first class fire department.

Mr. Martin asked Council to either pass the resolution suggested by them which is fair and reasonable, or to appoint a city labor committee to make recommendations to Council. He stated he would like to remind Council that a fireman is a combination of all these type people - they are carpenters, carpet cleaners and hydraulic operators.

Mr. Adam Stein, Attorney, stated he along with members of his firm represent Local 660 of the International Association of Firefighters; that he also represents the State-County Employees Union. He stated he would like to clear up the misconception in the decision of Atkins vs. the City of Charlotte. He stated Judge Craven left standing N. C. General Statute 95-98 and this statute talks about agreement or contract; it says nothing about recognition, nothing about negotiation, nothing about discussion. Mr. Stein quoted from Judge Craven's opinion dealing with this statute, and stated it says nothing about negotiating, meeting, or recognizing; that all it says is it is constitutional for the State to pass the statutes voiding prohibiting governmental units from contracting. Mr. Stein stated for Council to hide behind the statutes and say it cannot recognize the firemen's union or any other union is to misconstrue what Judge Craven said.

Mr. Stein stated the firemen and sanitation workers are not asking now for anything specific; they want to be able to formally meet with Council to talk about their problems, to resolve with Council their problems; that both sanitation strikes were not over money; the problem was neglect the lines of communication have not always been there, and the present grievance procedure does not create the kind of communication needed; that there is no good reason in personnel procedures to deny the firemen's representatives the right to talk about working conditions, benefits, and wages with the appropriate governmental official.

He stated in a brief submitted to Council by Mr. Julius Chambers they proposed a completely different resolution for adoption which is based upon the statement of policy made by the City of Memphis a few weeks ago; that they also suggest that Council consider Representative Art Jones' resolution to the General Assembly calling for full study of state laws in respect to state and local employees. Mr. Stein stated it would be much better to set up a committee of representatives of the already organized employees, representative of un-organized employees and maybe someone else, and in a give and take discussion you can understand the concern of the employee; that the open hearing is not going to produce the kind of give and take necessary to move forward to a permanent productive progressive labor policy.
Councilman Alexander stated suppose there is a problem under discussion by city employees, or a city employee, and perhaps it has not become a grievance, he asked if Mr. Stein is saying that under this policy there is no opportunity for a city employee to discuss whatever is being discussed with the city until it gets to a point where is is a grievance? Mr. Stein replied yes, he thinks that is true; it does not establish kinds of procedures that head off at the beginning, and does not establish the kind of procedures so that you have a genuine legitimate input by those people been affected.

Judge H. L. Riddle of Morganton stated he represents Local 660 of the I.A.F.F. and National I.A.F.F. before this Council. This union operates in all 50 states of the United States. There are hundreds of thousands of members; to this date it has never engaged in a strike. Judge Riddle stated he does not represent the sanitation workers. If what Mr. Dowd said about private industry is correct, it is no wonder that North Carolina now ranks 50th in the United States in the per capita income of industrial workers; to him that is a shameful facet of a great city as Charlotte, and a shameful facet of a great State of North Carolina. He stated they think they won a victory in Court; shortly after the three judge panel's unanimous decision was handed down, there were erroneous stories in both Charlotte papers and a subsequent editorial in the Charlotte Observer; completely and without cause they misinterpreted the court's decision. He quoted the following sentence from the editorial in the Charlotte Observer of April 15, 1969 - "There remains a statute that forbids governmental units from recognizing or negotiating with unions per se." He stated no where is there one single word or implication that prevents the City officials from talking, negotiating, sitting down, having memorandums of understanding with its firefighters. He feels the City Council should sit down with representatives of the firefighters at a more appropriate place and time and talk as businessmen and gentlemen and make progress. He stated he does not want this interpreted as a threat, but "I shall be here until the last fire is put out, and until the firefighters of this city enjoy first class citizenship, American citizenship with all its attendant blessings."

Mr. Albert Pearson stated in 1959 he made a statement to the Council that any citizen of Charlotte, including firemen, had the right to join any association they wanted to that was not in conflict with the constitution of the United States. That he is very sorry that it took several thousand dollars and ten years later by the injured party to find they did have this right; that he would have thought more of what Mr. Dowd had to say if he at that time along with the President of the Chamber of Commerce at that time, had been fighting to see openly whether these people had that right. That a whole group of people have been damaged here and they had to spend their money to prove they were damaged.

Mr. Pearson stated this should be the beginning again to try to find a solution in which we can have better relationships with the employees of the City of Charlotte than we have had in the past ten years. He stated there was a firefighters association for 20 years before this law was put into effect, and he knows of no strike or any trouble caused by the association in that period of time.

Mr. Pearson stated he is only saying use this as a first step to do whatever is necessary to bring this to the right conclusion.
Mr. Jim Pearce, International Union Area Director for the American Federation of State, County and Municipal Employees, stated he is charged with administering the affairs of the Union in eleven southern states, including the employees of the City of Charlotte who have authorized the Union to represent them in all matters relating to wages, hours and working conditions. He stated he is strongly opposed to the proposed resolution; it says nothing, it will not work, it is unfair and it is an insult to the over 5,000 public servants in this city.

Mr. Pearce stated it is difficult to understand how the City of Charlotte and its officials can waste weeks and futile inter-agency discussions, including at least one trip to Chicago, Illinois, and still not come up with a workable document on a relatively simple matter; what has taken the City weeks, six pages, and thousands of dollars, took the City of Memphis two hours, one page and cost them nothing; their's works, this one does not.

Mr. Pearce stated the city employees are still covered by the Constitution of the United States and retain the right to petition for the redress of grievances and the right to work or not to work as they see fit; nothing that is written on paper and nothing that is passed at this meeting can deny these people their American rights or take away from them their right to work or not work, as they desire.

Mr. Pearce stated he is opposed to the part of the resolution which denies public employees the right to strike without first giving them a way of solving their grievances, fairly and justly; this is not to say that sometime in the future, the employees themselves will not voluntarily give up this right. Once the public employees have been assured in writing they have an agreement - call it a contract, agreement or memorandum of understanding - one they helped write which assures them their grievances will be heard and decided fairly and an impartial arbitrator if desired, then they will give labor peace, will give a no-strike clause; the Union will write it and there will be no need to pass an ordinance prohibiting strikes.

He stated he is opposed to the method of establishing wages and conditions of employees; all this says is the employees may be heard by the City Manager prior to his determination. He stated he is opposed to the suggested grievance procedures; what does it give the employees that they do not already have; how can they be assured that this would be any more meaningful; supervision is totally deaf when employee grievances need discussion; it has been that way for years; it was that way last August, and that is what caused the employees to strike without a Union; it was that way during the recent icy period when the employees were forced to strike to keep from possibly injuring themselves. Mr. Pearce stated in settling both those disputes, Council agreed that the City was wrong and the employees were right, yet there was a grievance procedure in effect on both occasions.

Mr. Pearce stated he questions the sincerity of the people who prepared this document; since Memphis was able to formulate a reasonable and workable document on one page of paper and since Charlotte's City Manager and Personnel Director had the paper in front of them at the time, he can only believe that the remaining five pages of this document are an attempt to evade or ignore the City's responsibility to its employees.

Mr. Pearce stated at no time has his Union or any other union requested the right to represent anyone other than those who voluntarily have requested them to do so. That they look with both fear and suspicion upon the last paragraph that in effect allows the City Manager the right to make most of the decisions as it relates to the welfare of
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the City Employee with the Mayor and City Council retaining only the right to veto. He stated their members have no intention of agreeing to a document that does not allow them to bring even a simple request or problem relating to their employment to the City Council for final determination.

Mr. Bill Holder, President of the Charlotte Labor Council, stated he is not here to argue the merits of fringe benefits, sick leaves, vacations or wages; that he is here to talk about a public employee-labor relations policy. He stated he has a statement from Mr. Carl T. Sutherland, Personnel Director of the City of Atlanta, in which he tells what has happened in Atlanta. That Mr. Sutherland says labor relations in government differ from relations in private sector; the ultimate sanction of strike action is forbidden by law in most jurisdictions, and by the by-laws of some unions; many government labor unions are subject to approval or disapproval by an administrative official or legislative body; that during the next few years many who have not had experience in dealing with organized employees will be talking with members of the organization; based on a quarter of a century of experience dealing with responsible leaders of organized employees is more satisfactory than dealing with employees as individuals; most of the unions have responsible leaders who are willing to look at management side; many public officials are opposed to unions and employees association and some officials have refused to recognize such organizations because employment by government and participation in such organizations are not compatible; such attitudes today are unrealistic; they may delay unionization but they will not prevent it; employees will organize and will seek to influence personnel policies; most programs advocated by the public employees are those policies and programs that will enable governmental agencies to compete for the best available manpower and to retain competent and loyal employees; the goals of union and public personnel agencies usually are identical and the unions provide needed support for public acceptance; the Atlanta Personnel Board welcomes union leaders to its meetings, hears their recommendations and respects their good intentions and reasonable attitudes; the Mayor and members of the Board of Alderman maintain an open door policy, and open-minded attitudes with respect to unions and their objectives; union leaders have free access to their members on the job and off; they have a check-off system by which dues are deducted from pay checks and turned over to the unions; union leaders bring grievances from time to time to the personnel director and occasionally to the Mayor who refers them to the personnel director; usually there is justification for the complaint and they are able to work out satisfactory solutions; if the grievance cannot be settled the employee may take the grievance to the Personnel Board where the union leaders may or may not support them. Mr. Holder stated that Mr. Sutherland's statement goes on to explain why employees join the union; that by joining a union, the average employee gets the feeling he is participating in formulating policies; many doors previously closed are now open; he gains a social outlet that is perhaps his only chance to join a social organization; this prestige, sense of belonging, or call it what you will, is a strong force in the union's organizing guide; that unions do not mean you will have strikes and turmoil if you are fortunate as Atlanta has been in the type of leadership; if they are dealt with in a fair and friendly manner and give them credit for being intelligent, fairminded individuals seeking reasonable goals you may be surprised at how satisfactory and constructive the relationship can be.

Mr. Holder stated it has been proposed that a committee be set up of the City Council and members of organized labor to see if a reasonable understanding can be reached as to how these employees can be heard and how they can get their grievances aired and how they can get redress of their grievances; that speaking for the Charlotte Labor Council he endorses this proposal.
Mr. Paul Leonard stated the Citizens of this City are not in full agree­ment about what the policy in regard to union is to be; there seems to be a legal difference of opinion as to what the State law requires; that he learned today that Charlotte is in the lead as far as being a local employer is concerned; that he is glad the City is moving towards becoming a model employer and he would like to see it go further in leading the way towards a realistic policy dealing with our employees, who are already organized by the union; that whichever way you go there will be a legal test of the case; that he would like to see the City adopt a realistic policy of at least sitting down with the union and talking with them as representatives.

PETITION FILED BY RESIDENTS OF FIRST WARD, PIEDMONT COURTS, EARLE VILLAGE AND BELMONT AREA REQUEST VARIOUS ITEMS FOR THEIR COMMUNITY.

Mr. Joe Faulkner stated he has a petition containing 307 signatures from the First Ward and combining neighborhood communities requesting the following:

Caution lights and street markings at Seigle Avenue near playground; Tenth Street near Piedmont Junior High School; Parkwood Avenue, between Davidson Street and Seigle Avenue; Seventh Street between North Myers and North Caldwell Street.

Remove cars parked in front of Church and Library on Seigle Avenue; place school signs at First Ward and Piedmont Junior High Schools; place public telephones near play area; police to patrol entire community regularly; hospital in an area to serve both black and white.

Improve centers and parks by placing money for building parks and centers in low-income areas where they are needed the most; build fences around playground at Piedmont Courts and other areas in community; planned activities to be supervised by low-income residents in their immediate areas; drinking fountains in parks and play areas; cover creeks and extend present playground area to eliminate rats, mosquitoes and broken glass which are health hazards; place benches, picnic tables and garbage containers in all park and playground areas where they are needed; and place low-income residents on Park and Recreation Commission.

Mr. Faulkner stated they feel these requests should be granted due to the increase in accidents in the community and the recent death of a six-year old child.

Mr. Charles Black, 337 Piedmont Court, presented a map showing the parks and playgrounds planned by the Park and Recreation Commission and stated no parks are planned for the low income areas; that they are a part of Charlotte and ask before the Council sets the amount for a bond election for Park and Recreation that it consider their request. He stated the map shows the parks being considered by the Commission and they are located in the areas where the income is above $4,000 per year. He stated with $9 million the City of Charlotte can take half or some of this money to develop low-income areas; that the low income areas have more crime than the areas where the parks and community centers are to be built; that the map does not show any place where there is anything planned for their children - white, black, Chinese or any other color.
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Mr. Black stated they as citizens urge that when this is brought to Council that it will take under consideration the low income areas. He stated they understand that $30 million will be going into a parking lot, and there is no park that would require a $30 million parking lot, but there are a lot of low-income children who have no place to play to keep them off the streets. He stated men have volunteered to help the Park and Recreation Commission in some areas, and they cannot get one penny.

Mr. Black stated the people he represents spent their money to have the map drawn up, and before permitting the Park and Recreation use of the map he would have to go back and ask his people; that some senior college students worked the map up for them. Councilman Alexander asked Mr. Black to request the people he represents to allow the Commission use of the map to see how this map and figures compare with what the Park and Recreation has before it.

Mr. Black stated if the Park and Recreation Commission would like to study the map they can contact him at his home and he will mail them the decision of his organization.

Councilman Tuttle stated this has brought out a very interesting picture, and the City would like to study it but cannot without the map. One of the members of the committee stated they have smaller maps; that they may not have all the information as no information was given them officially from the Parks and Recreation Commission; one reason they are here today is to question whether or not anyone was contacted by the Park and Recreation in making its decision for the placement of the parks and community centers; that it seems they just went about it without asking citizens where they would like to have the parks; that he represents the people in First Ward and no one over there had any knowledge of this type of thing.

Mr. Dave Larson, WBTV Reporter, stated a copy of the map was made available to their news department this weekend and it was checked against a profile of the City of Charlotte prepared by the North Carolina Fund which outlined economic areas by census tracts, and the economic areas shown on their map compares very accurately.

Mr. Daniel R. Martin, Chairman of the Park and Recreation Commission, stated they have not seen this map as it relates to income groups; the proposed location of parks and centers they plan did not take into consideration particular income brackets; they took into consideration the need of neighborhoods and needs in areas without regard to income. At present they have 67 park locations, and some 40 of these locations are in predominately black areas - that he does not know if this is low or high income; there are ten community centers in operation which he named and stated they think that eight of the ten are in low-income areas. That there are some 40 parks that would probably relate.

Mr. Martin stated in making their plans they took into consideration the Greenville Area, where there will be a big change; some 30-40 acres will be devoted to a community center which includes the school and services from other organizations along with the recreation center; there will be another center in First Ward - this is all through the Model Neighborhood program; there will be another community center in the Belmont Area.

Mr. Martin stated he would like to study the map to see how it relates to what they propose; that he would say that Grier Town and the J. T. Williams area, where they plan a community center, will fall in rather close to what these people are seeking. That he will be glad to answer any questions; that the Commission would like to study this map.
Mayor Brookshire suggested that the Park and Recreation Commission give the map some study and that these representatives here today talk with Mr. Martin and the members of the Commission, and then if necessary they or the Commission can bring the matter back to City Council.

Mr. Veeder, City Manager, stated that some of the things Mr. Faulkner brought up do not have any direct relationship to the Park and Recreation Commission, and he would like very much to discuss them further with Mr. Faulkner and Mr. Black.

Mr. T. J. Reddy stated someone mentioned peace; that there can be no peace or justice in the City of Charlotte unless you do not spend so much time on semantics and spend some time considering some of the needs of the citizens; the crime rate in Charlotte is alarming; capita income is last, and the parking lot Mr. Black talked about earlier was not $60 million, it is $60 thousand and is in Freedom Park; there have been no provisions to accomodate the Cherry community; that Council is ignoring the needs of the citizens it represents; the only parks he sees in Black communities are the mini-parks and these are not equipped well enough to deal with the needs of the younger people in Charlotte.

DECISION ON PETITION NO. 69-36 BY E. T. HANEY, ET AL, FOR A CHANGE IN ZONING OF PROPERTY ON THE NORTH SIDE OF ALBEMARLE ROAD, AND ON THE EAST SIDE OF SHARON AMITY ROAD, BEGINNING NEAR THE CORNER PROPERTY AT THE INTERSECTION OF THESE TWO STREETS, DEFERRED UNTIL AFTER THE PUBLIC HEARING ON THE HATLEY PROPERTY.

Councilman Whittington stated he thinks the reason the Planning Commission recommended that the subject property be changed to R-9MF rather than the requested B-1 was because the property owner between the Esso Humble Oil Station and the property of Mr. Haneys and others represented by Mr. Shaw elected not to join in the petition.

Councilman Whittington moved that Council make no decision on the subject petition today, and that the Hatley property be included in the petitions to be heard at the next scheduled zoning hearings. The motion was seconded by Councilman Smith, and carried unanimously.

DECISION ON PETITION NO. 69-37 BY J. E. JOHNSON, ET AL, FOR A CHANGE IN ZONING OF PROPERTY FRONTING 900 FEET ON THE WEST SIDE OF EASTWAY DRIVE, BEGINNING NORTH OF SHAMROCK DRIVE, DEFERRED UNTIL COUNCIL HAS OPPORTUNITY TO VIEW THE PROPERTY.

Councilman Smith stated he thinks that it would be well to have a representative of the Planning Commission to meet with Council and go out and inspect this property; that 900 feet is a lot of property requested to be rezoned, but he does not think it should be turned down without going to the site to see the problem.

Councilman Smith moved that decision be postponed and that Mr. Bryant meet with the Councilmen and take a look at the property on the site. The motion was seconded by Councilman Jordan.

Mayor Brookshire stated that Council on more than one occasion has taken the position that it did not want Eastway Drive to become strip business.

The vote was taken on the motion and carried unanimously.
DECISION ON PETITION NO. 69-38 BY J. ARTHUR REID, SR. FOR A CHANGE IN ZONING OF THE BLOCK BOUNDED BY SHARON AMITY ROAD, CLOVER ROAD, OAKDALE ROAD (UNOPENED) AND CROSBY ROAD, DEFERRED.

Motion was made by Councilman Jordan, seconded by Councilman Tuttle, and unanimously carried deferring decision pending a determination by the Planning Commission as to whether or not the intended use will be permitted in an 0-15 district.

PETITION NO. 69-39 BY CHARLOTTE COCA-COLA BOTTLING COMPANY AND FREEDOM DRIVE INVESTMENT COMPANY FOR A CHANGE IN ZONING FROM B-2 AND R-6MF TO I-1 OF A 36.669 ACRE TRACT OF LAND ON THE NORTH SIDE OF INTERSTATE HIGHWAY 85, BETWEEN STEWART CREEK AND THE FORMER MECKLENBURG COLLEGE PROPERTY, DEFERRED.

Motion was made by Councilman Tuttle to defer the subject petition as recommended by the Planning Commission pending further study. The motion was seconded by Councilman Stegall and carried unanimously.

PETITION NO. 69-40 BY EARL B. VAUGHN FOR A CHANGE IN ZONING FROM R-15 TO R-12MF OF A TRACT OF LAND ON THE SOUTH SIDE OF ALBEMARLE ROAD, BEGINNING 1,010 FEET EAST OF DOOLEY DRIVE, DENIED.

Councilman Stegall moved that the subject petition be denied as recommended by the Planning Commission. The motion was seconded by Councilman Whittington and carried unanimously.

PETITION NO. 69-41 BY PAL LOR COMPANY, INC., FOR A CHANGE IN ZONING FROM 0-6 TO B-2 OF A LOT ON THE NORTHEASTERLY SIDE OF NORLAND ROAD, BEGINNING 369 FEET SOUTH OF CENTRAL AVENUE, DEFERRED.

Motion was made by Councilman Stegall, seconded by Councilman Short, and unanimously carried, to defer decision on the subject petition until Council can look at this property, at the same time it looks at the Eastway Drive property.

ORDINANCE NO. 178-Z AMENDING CHAPTER 23, SECTION 23-8 OF THE CITY CODE BY AMENDING THE ZONING MAP TO CHANGE THE ZONING FROM R-6 TO R-6MF OF A TRACT OF LAND WEST OF BEATTIES FORD ROAD, SOUTH OF CAPPS HILL MINE ROAD, AND NORTH OF MCDANIEL JACKSON PROPERTY.

Upon motion of Councilman Jordan, seconded by Councilman Whittington, and unanimously carried, the subject ordinance was adopted as recommended by the Planning Commission.

The ordinance is recorded in full in Ordinance Book 16, at Page 137.

PETITION NO. 69-44 BY GARY H. WATTS FOR A CHANGE IN ZONING FROM 0-6 TO B-2 OF A LOT 110' X 120' AT 701 LOUISE AVENUE, DEFERRED.

Councilman Whittington moved subject petition be deferred as recommended by the Planning Commission. The motion was seconded by Councilman Stegall and carried unanimously.
APPROVAL OF CONTRACTS FOR THE INSTALLATION OF WATER MAINS.

Motion was made by Councilman Jordan, seconded by Councilman Whittington and unanimously carried, approving the following contracts for the installation of water mains:

(a) Contract with William Trotter Development Company for the installation of 530 feet of water main and one fire hydrant in University Commercial Place, inside the city, at an estimated cost of $3,009.00, with the total project to be financed by the applicant.

(b) Contract with William Trotter Development Company for the installation of 1,000 feet of water main and one fire hydrant in University Commercial Place, outside the city, at an estimated cost of $5,500.00. The main will be installed under the D-1 provisions of the Water and Sewer Extension Policy adopted by Council on April 17, 1967.

(c) Supplementary Contract to contract dated November 4, 1963, with Idlewild Utilities, Inc., for the installation of 2,420 feet of main and two fire hydrants to serve the Cedars East Apartments, outside the city, at an estimated cost of $12,000.00, with the applicant financing all pipe lines and system and owning same until such time as any part or all of the mains or systems are incorporated into the city.

Under the existing contract the Corporation operates a water and sewer system and procures water from the city at the city limits through a master meter.

AGREEMENT WITH STATE HIGHWAY COMMISSION FOR REMOVAL AND RELOCATION OF WATER MAINS IN PROPOSED NORTH-WEST EXPRESSWAY, APPROVED.

After explanation by Mr. Veeder, City Manager, Councilman Whittington moved approval of an agreement with the State Highway Commission for the removal and relocation of 24-inch and 36-inch water mains in conflict with the proposed North-West Expressway, through the Vest Station and Waterworks Shop area, at a total estimated cost of $186,864.35, with the city's share of the cost $105,795.44 and the state's share $81,068.91. The motion was seconded by Councilman Stegall and carried unanimously.

CHANGE ORDER NO. 1 IN CONTRACT WITH FROEHLING AND ROBERTSON, INC., ON EAST 30TH STREET PROJECT, APPROVED.

Upon motion of Councilman Jordan, seconded by Councilman Stegall, and unanimously carried, the subject change order was approved increasing the contract price by $1,300.00, for the East 30th Street Project, for sampling and testing of soil in the replacement of unsuitable material and shrinkage.

PROPERTY TRANSACTIONS AUTHORIZED.

Motion was made by Councilman Tuttle, seconded by Councilman Whittington, and unanimously carried, to approve the following property transactions:

(a) Acquisition of 893 square feet easement off Weona Avenue at Whitton Street, from John Crosland Company, at $1.00, for sanitary sewer to serve Weona Avenue.
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(b) Acquisition of easement in dedicated street off Weona Avenue, at Whitton Street, from E. P. Nisbet Company, at $1.00, for sanitary sewer to serve Weona Avenue.

(c) Acquisition of easement in dedicated street off Weona Avenue at Whitton Street, from Diamond Point Fuel Company, Inc., at $1.00, for sanitary sewer to serve Weona Avenue.

(d) Acquisition of 1,092 square feet of easement off Weona Avenue at Whitton Street, from Marie Marston Partridge and husband, at $110.00, for sanitary sewer to serve Weona Avenue.

(e) Acquisition of 3,118 square feet of property at the northwest corner of West Fourth and South Graham Street, from Service Distributing Company, Inc., at $28,500.00, for the West Third and Fourth Streets Connector.

(f) Acquisition of 5,426.4 square feet of property on North Tryon Street at Sugar Creek Road, from Humble Oil & Refining Company, at $14,000.00, for the Sugar Creek Road-North Tryon Street Intersection.

(g) Acquisition of 2,765 square feet of temporary construction easement at 2527 Inverness Road, from W. Bruce Wright and wife, at $1.00, for the Barclay Downs Drive Drainage Culvert.

(h) Acquisition of 6,050 square feet of easement in 1700 block of McDonald Street, from Domar Corporation, Inc., at $1.00, for sanitary sewer to serve McDonald Street.

COUNCILMEN JORDAN AND STEGALL LEFT THE MEETING AND WERE ABSENT FOR THE REMAINDER OF THE SESSION.

Councilmen Jordan and Stegall left the meeting at this time and were absent for the remainder of the session.

RESOLUTION AUTHORIZING CONDEMnation PROCEEDINGS FOR THE ACQUISITION OF PROPERTY OF WILLIAM SPIER, JR. AND WIFE, PHYLLIS L. LOCATED AT 1747 MARYLAND AVENUE, FOR THE SUGAR AND BRIAR CREEK FLOOD CONTROL PROJECT.

Motion was made by Councilman Short, and seconded by Councilman Whittington to adopt the subject resolution.

Councilman Smith stated he has talked to Mr. Poley about some of these properties and his position is he just has so much money to pay these people, that he is limited as to what he can pay; he asked Mr. Veeder if appraisals are being made on these properties? Mr. Veeder replied there has been no consideration on the easement at this point; there have been some 180 negotiated on the basis of the improvements depreciating the value. Mr. Underhill, City Attorney, stated these condemnations are not under the procedures used for streets and highways; this is the same type of condemnation procedure used at the airport which leaves the determination of money up to a Board of Commissioners; there is no deposit as there is in the other procedures; every property owner that comes under this condemnation procedure has the right to request whatever amount of compensation they think will be necessary to put things back as at present.

After further discussion the vote was taken on the motion and carried unanimously.

The resolution is recorded in full in Resolutions Book 6, at Page 295.
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RESOLUTIONS AUTHORIZING CONDEMNATION PROCEEDINGS FOR THE ACQUISITION OF PROPERTIES FOR THE SUGAR CREEK-BRIAR CREEK FLOOD CONTROL PROJECT.

Councilman Short moved adoption of a resolution authorizing condemnation proceedings for the acquisition of property of Amelia J. Forsythe (widow), located at 1715 Scotland Avenue, for the Sugar Creek and Briar Creek Flood Control Project. The motion was seconded by Councilman Whittington, and carried unanimously.

Upon motion of Councilman Short, seconded by Councilman Whittington, and unanimously carried, a resolution authorizing condemnation proceedings for the acquisition of property of C. D. Stampley, Jr. and wife, Margaret Diana, located in the 2000 block of Woodlawn Road, known as Parcels 63 and 64, for the Sugar and Briar Creek Flood Control Project, was adopted.

Motion was made by Councilman Whittington to adopt a resolution authorizing condemnation proceedings for the acquisition of property of John Milton Panetti, Jr. and wife, Eleanor P., located in the 4900 block of Park Road, known as Parcel 43, for the Sugar and Briar Creek Flood Control Project. The motion was seconded by Councilman Short, and carried unanimously.

Councilman Whittington moved adoption of a resolution authorizing condemnation proceedings for the acquisition of property of Ted S. Lewis, Jr. and wife, Patti G., located at 3324 Westfield Road, for the Sugar and Briar Creek Flood Control Project. The motion was seconded by Councilman Short, and carried unanimously.

The resolutions are recorded in full in Resolutions Book 6, at Pages 292–294 and 296.

ENCROACHMENT AGREEMENTS AUTHORIZED.

Upon motion of Councilman Whittington, seconded by Councilman Alexander, and unanimously carried, encroachment agreements, were approved as follows:

(a) Agreement with Seaboard Coast Line Railroad Company permitting the City to construct an 8-inch sanitary sewer line under their tracks at Redbud Street, for the Northwest Expressway between Beatties Ford Road and Stewart Creek.

(b) Agreement with the State Highway Commission permitting the City to construct a 33-inch sanitary sewer outfall line crossing under the right of way of Providence Road at Providence Road and Vernon Drive for the proposed Briar Creek Outfall.

APPRAISAL CONTRACTS APPROVED.

Motion was made by Councilman Tuttle, seconded by Councilman Short and unanimously carried, approving the following appraisal contracts:

(a) Contract with Henry E. Bryant for appraisal of one parcel of land at a fee of $200.00, for the Airport Expansion Project.

(b) Contract with Wallace D. Gibbs, Jr. for appraisal of one parcel of land at a fee of $200.00, for the Airport Expansion Project.
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Councilman Whittington moved adoption of subject ordinance ordering the demolition and removal of the dwelling at 249 Yeoman Road. The motion was seconded by Councilman Tuttle, and carried unanimously.

The ordinance is recorded in full in Ordinance Book 16, at Page 138.


Upon motion of Councilman Short, seconded by Councilman Alexander and unanimously carried, the subject ordinance was adopted ordering the removal of weeds and grass located on the premises across from 4314 Ruskin Drive.

The ordinance is recorded in full in Ordinance Book 16, at Page 139.


Motion was made by Councilman Tuttle, seconded by Councilman Whittington, and unanimously carried, adopting the subject ordinance ordering the removal of trash and rubbish located on the premises at 2831 The Plaza.

The ordinance is recorded in full in Ordinance Book 16, at Page 140.

APPROVAL OF SPECIAL OFFICER PERMITS.

Councilman Short moved approval of the following special officer permits, which was seconded by Councilman Tuttle, and carried unanimously:

(a) Issuance of permit to Calvin C. Robinson for use on the premises of the municipal cemeteries.

(b) Renewal of permit to Daniel Hoyt Shealy for use on the premises of Kings College, 322 Lamar Avenue.

TRANSFER OF CEMETERY DEEDS.

Upon motion of Councilman Tuttle, seconded by Councilman Short, and unanimously carried, the Mayor and City Clerk were authorized to execute deeds for the transfer of cemetery lots, as follows:

(a) Deed with Mrs. Minnie C. Craddock for Lot No. 261, Section 3, Evergreen Cemetery, at $344.00.

(b) Deed with J. Edward Harris and Sylvia H. Bright, for south half of Lot No. 76, Section X, Elmwood Cemetery at $3.00, for transfer deed from Mrs. Florence B. Brinkley, formerly Mrs. J. T. Harris.
CONTRACT AWARDED TO INTERSTATE ELECTRIC COMPANY, INC. FOR ELECTRICAL SERVICE FOR THE CITY HALL ANNEX BUILDING.

Councilman Tuttle moved award of contract to the low bidder, Interstate Electric Company, Inc., in the amount of $4,713.00, for electrical service for the City Hall Annex Building. The motion was seconded by Councilman Smith, and carried unanimously.

The following bids were received:

- Interstate Electric Co., Inc. $4,713.00
- Horne Electric Company 4,790.00
- Howard Electric Co., Inc. 4,928.00
- Reid Electric Company 5,295.00

ORDINANCE NO. 182 AMENDING CHAPTER 11, ENTITLED "LICENSES", OF THE CODE OF THE CITY OF CHARLOTTE.

Motion was made by Councilman Whittington, seconded by Councilman Tuttle, and unanimously carried, adopting the subject ordinance amending the privileged license code.

The ordinance is recorded in full in Ordinance Book 16, beginning at Page 141.

GRAVEL SIDEWALKS ON LINDA LANE TO SERVE COTSMOLD ELEMENTARY SCHOOL, DEFERRED.

Upon motion of Councilman Whittington, seconded by Councilman Smith, and unanimously carried, consideration of the construction of gravel sidewalks on Linda Lane was deferred.

REAPPOINTMENT OF MR. T. A. LITTLE TO AUDITORIUM-COLISEUM AUTHORITY.

Councilman Whittington moved the reappointment of Mr. T. A. Little to the Auditorium-Coliseum Authority for a term of five years. The motion was seconded by Councilman Short, and carried unanimously.

COUNCILMAN SMITH LEAVES MEETING.

Councilman Smith left the meeting during the next discussion, and was absent for the remainder of the session.

CITY ATTORNEY TO INVESTIGATE REQUEST FOR DESIGN AND CHANGE IN ZONING ALONG PROPOSED DOWNTOWN BOULEVARD.

Councilman Short stated he would like to discuss the design of buildings and the zoning along the proposed downtown boulevard. That the public should have some opportunity to be heard in the design of the private, as well as the public buildings, along the new boulevard, from Bland Street to Twelfth Street. The proposal now is to spend some $14 million of public money on this street and on the civic center, and he thinks it is important that this be protected. By providing this expensive boulevard the public will be a partner in every enterprise along the street, and the public should have some way to express its opinions about the structures that will go along the street. That Fifth Avenue in New York is arranged legally to keep it from getting into the status of Tenth Avenue. Stanford, Connecticut recently adopted an ordinance, the effect of which is to allow a civic commission to examine the design of buildings in the City of Stanford.
Councilman Short stated it would be a mistake if the boulevard is built and it is left there for what B-3 zoning calls for; there are some provisions in B-3 he does not think would be appropriate for this new boulevard.

He stated if the City gets into the kind of review commission he is suggesting there would have to be a change in the charter; and Council may want to get something into the present legislature in order to accommodate the design commission.

He stated what is needed is some sort of design approach plus a study of the zoning ordinance with reference to the downtown boulevard.

Mayor Brookshire stated he would like to endorse the concept and asked the City Attorney if it is possible yet to get local enabling legislation which could be used? Mr. Underhill replied it is possible with the permission of the Rules Committee; that it might be possible to do this under the zoning ordinance without any local legislation; that he will check into the different aspects.

SUGGESTION THAT WATER PROBLEM BE RESOLVED BEFORE NEW COUNCIL TAKES OFFICE.

Councilman Alexander stated he is ending two terms on the Charlotte City Council and Council still has the problem of water which has not been resolved. That he is making this statement without any reflection on any individual; but he feels this Council should not go out of office without resolving the water issue.

Councilman Alexander suggested that Council representative on the water committee look with favor on attempting to initiate an immediate resolve to the water problem, and come back to this Council with a recommendation, or that Council, itself, ask that the matter be returned to it and this Council resolve the matter. That he does not see any need to extend forever a solution, which one may call a family solution, where we are dealing with something that should have been resolved a long time ago; that Council is beginning to look a little ridiculous in extending resolve of a most pressing community need. That he now suggests that Council call for a speedy resolve of the water problem, and not leave it in the hands of a new Council.

Councilman Short replied he would welcome the entire Council or any member of Council being involved; that some of the County Commissioners come to the committee meetings, and they have been helpful; if Council members would like to do this or get further involved it would be welcomed. He stated a lot of strides have been made - the partnership approach, where the city and county are in this together; a policy statement where water planning and water facilities will be aimed at this county; a provision where the planning to be done will be confined to lines of a larger size. What is at stake is whether these lines will be built by our citizens who are already served, or whether they will be built by those who live down some neighborhood street, and yet to be served. That there is still something to be done, but we have gone a long way in settling this problem, and the remaining is being attacked.

Councilman Whittington stated he is saying that the problem of water is resolved with the treaty, and the next problem is to cope with extensions on lines of 8-inches or less.
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Mayor Brookshire stated progress is being made on the problem; that he does not think this Council will be leaving too many difficult problems in this area to the next Council.

Councilman Alexander stated his statement did not intend to imply that any person involved on the Committee had not done well; the only thing he is saying is in dealing with a family matter, he is not too sure that we can wait until we arrive at a perfect solution to the problem; that we can make mistakes but he does not think it will be a big enough mistake that could not be corrected; that he would just like to feel that we can bring about a resolve to a sticky, difficult matter, whether it is as perfect as we would like to have it.

Councilman Short stated Council is the only one who speaks for the present users; there are plenty of people who want various things at the expense of these people; and Council is the only one who speaks for them.

CITY MANAGER REQUESTED TO INVESTIGATE COMPLAINT CONCERNING CALL TO POLICE DEPARTMENT NOT ANSWERED PROMPTLY.

Councilman Alexander stated at 4:30 A.M. the other morning he was called about a disturbance that had taken place at 1404 Parkwood Avenue at 12:30 in the morning; a call was made to the Police Department and no response came from the call; they were told that no response could be made unless a warrant was signed; when the parties appeared at the Police Station to sign the warrant they were told that even if they signed one, nothing could be done at that time; they should come back the next day.

Councilman Alexander stated he was reached at 4:30 and while he was talking with the party a response to the call came; that he asked the lady calling him to hold the phone and talk with the officers there; that three cars arrived on the scene at that time, but no one was there at that time and there was no one to arrest. He suggested to the lady that she go back at that time and attempt to get a warrant signed and to let him know; she went back and at that time got a warrant signed and there was no trouble; by then it was 6:00 A.M.

Councilman Alexander stated this may grow out of a situation in the new court system, or it may not; if this happened as reported to him, then all we are doing in attempting to build up public relations is torn down beneath the Police Department; that he does not know why a response to a call at 12:30 cannot be answered until 4:30 in the morning; nor does he know what situation exists under the present court system that a person has to go through this turmoil to get a warrant. Suppose someone had been killed because no one showed up! If this lady could get a warrant signed at 6:00 A.M., he does not see why she could not get one signed in the first place.

Councilman Alexander stated this needs to be looked into for the betterment of public relations as far as the police department is concerned, and also for a feeling of concern where citizens run into this type of situation.

Mr. Veeder, City Manager, stated if Mr. Alexander will give him the details after the meeting, he will look into the matter and report back to him.
PROPERTY TRANSACTIONS FOR AIRPORT EXPANSION PROJECT, AUTHORIZED.

Upon motion of Councilman Tuttle, seconded by Councilman Whittington, and unanimously carried, the following property transactions were authorized in connection with options for property at the Airport:

(a) Acquisition of 33.6116 acres of property in Berryhill Township, Map 43, Block 58, Lot 22, from C. H. McCoy and wife, Katie L. McCoy; Nell McCoy Underwood and husband, James A. Underwood; and W. J. McCoy and wife, Peggy P. McCoy, at $84,000.00 for the Airport Expansion Project.

(b) Acquisition of 1.2 acres of property in Berryhill Township, Map 43, Block 58, Lot 24, from Coatesworth H. McCoy and wife, Katie Lee McCoy, at $3,050.00 for the Airport Expansion Project.

CONTRACT WITH RALPH WHITEHEAD AND ASSOCIATES FOR PRELIMINARY DESIGN STUDY ON PROPOSED CONVENTION BOULEVARD, APPROVED.

After explanation by the City Manager, Councilman Whittington moved approval of a contract with Ralph Whitehead and Associates, at a maximum fee of $12,500, for preliminary design study of the proposed Convention Boulevard. The motion was seconded by Councilman Tuttle, and carried unanimously.

NEXT COUNCIL MEETING SCHEDULED FOR MONDAY, MAY 5, 1969.

Councilman Tuttle moved that the next regular council meeting be scheduled for Monday, May 5, 1969. The motion was seconded by Councilman Short, and carried unanimously.

ADJOURNMENT.

Motion was made by Councilman Whittington, seconded by Councilman Alexander, and unanimously carried adjourning the meeting.

Ruth Armstrong, City Clerk